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12 June 1975

MEMORANDUM FOR: Director of Central Intelligence

VIA : Deputy Director for Operations

SUBJECT : GAO Report to Congress Concerning

Drug Traffic From and Through

South America

1. The final GAO report on problems in slowing the flow of cocaine and heroin from and through South America is significant and useful. In pages 16-26 the report discusses major problem areas that relate to CIA's role and involvement in the U.S. Government's efforts to curb illicit drug trafficking from South America to the United States. Some of these problems (which are germane in other areas of the world as well) are:

- a. Intelligence collection activities have not been adequate because DEA and CIA have disagreed on their respective intelligence roles, thereby limiting cooperation and data sharing; data available on the movement of international trafficking was not systematically obtained from or provided to all agencies involved. Factors related to this disagreement on intelligence roles are: (1) different objectives, (2) different modes of operations, and (3) lack of trust.
- b. The Department of Justice considers the disagreement between DEA and CIA to be not just "a long-term intelligence collection approach versus a short-term police-oriented methodology." The conflict concerns "useable versus unuseable drug intelligence" for enforcement purposes. The GAO report affirms, however, that "in reality there are long-term advantages from implementing a dual, clandestine, intelligence collection approach used by CIA and the enforcement approach pursued by DEA."

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SUBJECT: GAO Report to Congress Concerning Drug
Traffic From and Through South America
Page 2

- 2. The GAO report recommends that the Attorney General in cooperation with CIA take necessary action to ensure that:
 - a. The respective drug roles of CIA and DEA are defined clearly as to specific objectives and targets; methods and procedures used, if any; and type and frequency of reporting.
 - b. Agents (officers) cooperate and exchange information at the working levels, and that regular meetings between headquarters intelligence units and representatives of counterparts at important agency meetings and seminars are held.
- Comments. The major part of the GAO review was conducted more than 18 months previously, and the report does not adequately reflect the many subsequent improvements and achievements in collecting narcotics intelligence and operations against traffickers. report is, in fact, quite complimentary with regard to CIA's contributions, pointing out that CIA devised the and has furnished DEA with considerable useful intelligence information. The GAO statement that DEA and CIA have disagreed on their respective intelligence roles is valid in the sense that the enforgement side of DEA has been the reason for this problem. LEA enforcement agents do not welcome CIA involvement in operations against traffickers other than on DEA's own terms, and they do not meaningfully cooperate in joint operational approaches or in developing a joint pool of information on traffickers. This lack of cooperation on the part of DEA with CIA, coupled with the discord between DEA and the Bureau of Customs, has adversely impacted on the potential effectiveness of the overall U.S. Government effort to collect narcotics intelligence

SIGNED

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Attachment: GAO Report for the DCI

and immobilize traffickers.

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